# REPORT OF THE VICE-PROVOST, STUDENTS <br> STUDENT FINANCIAL SUPPORT <br> January, 2010 

## I EXECUTIVE SUMMARY

The Policy on Student Financial Support, approved by the Governing Council in April, 1998, calls for an annual report to include need-based aid by academic division, OSAP debtload for students graduating from undergraduate first-entry programs, and funding for graduate students in doctoral-stream programs.

The data on the student aid awarded by the University provide reassurance that the University continues to meet its commitment under the Policy ${ }^{1}$, and to be accessible. The results demonstrate that we are in full compliance with the requirements of the Student Access Guarantee for Working Families (SAG), implemented by the Ontario Ministry of Training, Colleges and Universities effective 2006-07. University expenditures under the SAG guidelines are included in each Ontario university's annual Multi-Year Accountability Agreement report to the government. Historically, the amount per student reported by $U$ of $T$ has exceeded the average amount reported publically by other universities by 100 per cent. Although all Ontario universities are required by the SAG to cover the gap between OSAP-assessed need and OSAP funding, many universities require students to come forward and apply for the additional aid. We do not, but rather deliver it automatically to all eligible students. We also extend this aid to students from other Canadian provinces and to aboriginal students receiving band funding.

## II NEED-BASED STUDENT AID (Appendix 1, Tables 1 and 2)

The University provides need-based aid in two forms. UTAPS (University of Toronto Advance Planning for Students) grants are awarded by Admissions and Awards to students who have reached the maximum for government aid from Ontario (OSAP) or other Canadian provinces, or aboriginal band funding, who have assessed need beyond that maximum. In addition, many students who may or may not have qualified for government aid and UTAPS qualify for grants awarded through the academic divisions on the basis of assessments of their individual circumstances. Divisions that lack sufficient resources of their own draw on central student aid resources managed by Admissions and Awards.

[^0]For 2008-09:

| UTAPS grants | $\$ 22,287,132$ | $(2007-08: \$ 19,640,092)$ |
| :--- | :--- | :--- |
| Individual grants | $\$ 31,064,442$ | $(2007-08: \$ 28,481,961)$ |
| Total | $\$ 53,351,575$ | $(2007-08: \$ 48,122,053)$ |

The increase in expenditure in 2008-09 compared with the previous year can be attributed to increases in the amounts awarded, as well as to an increase in the number of eligible students. The total awarded increased by almost 11 per cent, reflecting the growing gap between the amount government aid covers, and the assessed need of students. This Report covers the 2008-09 academic year, and thus reflects the impact of the early months of the economic crisis on student need. The increase in the average UTAPS grant from 2007-08 to 2008-09 was 7.9 per cent. The number of students receiving grants, both UTAPS and individually-determined, also increased by 4.2 per cent.

Appendix 1, Table 1, demonstrates that need-based student aid from the University increased from about $\$ 1.5$ million in 1992-93 to about $\$ 53.4$ million in 2008-09. This is a direct outcome of the implementation of the Policy on Student Financial Support in 1998, and of the increased resources made available from the OSOTF program and tuition reinvestment.

## III DEBTLOAD (Appendix 1, Figure 1)

The Policy specifies that the annual report should include information about the debt levels carried by students upon graduation from first-entry undergraduate programs. Monitoring the total debt and repayment patterns of graduating students is an essential element in assessing the ongoing efficacy of the University's Student Financial Support Policy.

The average debt of students graduating from first-entry programs in 2009 who had borrowed from OSAP ( 46 per cent of all graduates) was about $\$ 19,400$. This compares favourably with the average in 1999, the first year in which debt was tracked, when the average was about $\$ 16,000$. Over the ten year interval, we have seen a small shift toward higher levels of debt, but the great majority of undergraduates continue to graduate with debts of $\$ 15,000$ or less (including zero.) The Ontario government provides loan forgiveness to reduce loans to a maximum of $\$ 7,000$ per year of study. The increased average debt reflects the fact that the majority of Arts \& Science students on all three campuses are now completing 20 -credit degrees, and that greater numbers of those students take more than 4 years, and add additional terms or years of borrowing, to do so.


## IV PART-TIME STUDENTS

Students enrolled in a courseload of 60 per cent or more ( 40 per cent for students with a permanent disability) are defined as fulltime by both the University and the federal and provincial governments, and hence are eligible for to be considered for OSAP and UTAPS. Consistent with the Policy on Student Financial Support and in consultation with the Association of Part-time Undergraduate Students and Woodsworth College, the University developed a unique assessment methodology to provide need-based aid to part-time students under the Noah Meltz Program. The program covers tuition, books, transportation and childcare for one course per session. In 2008-09, approximately $\$ 400,000$ was awarded to 240 part-time students.

## V INTERNATIONAL STUDENTS (Appendix 1, Table 5)

In 2005, the Governing Council approved a Statement of Commitment Regarding International Students. With respect to financial support, the Statement said:
(a) International students who are admitted and enrolled may encounter financial emergencies and the University will provide financial assistance as needed and where possible.
(b) The University will develop a program of international admission
scholarships using its own resources and support from external sources; these scholarships will be awarded on the basis of both exceptional academic merit and financial need.

In 2008-2009, exclusive of graduate fellowships, the University provided approximately $\$ 4.1$ million to international students in the form of grants (both merit- and need-based.) This means that approximately 15 per cent of international students were assisted. A new scholarship program, based on both need and merit, has been created to recognize a small number of exceptional international first-entry applicants. The program, which provides full financial support to the scholarship recipients throughout their undergraduate studies, is highly selective and based on nomination from the top schools around the world with which we have ongoing contact. There are currently six such international scholars enrolled. All are exemplary students.

## VI GRADUATE STUDENT SUPPORT (Appendix 1, Table 6)

In 2000, the Task Force on Graduate Student Financial Support, set a goal of establishing guaranteed minimum packages of funding for the first 5 years of doctoralstream graduate studies. Significant progress has been made; the data for 2008-09 show that a total of $\$ 195$ million was awarded to students (exclusive of funding from affiliated teaching hospitals.) It should be noted that these data refer to all graduate students, including international students, and not only those in the funded cohort. ${ }^{2}$

## Graduate Funding By Source 2008-09 UofT Graduate Funding \$194,891,794 Affiliated Hospitals not available



[^1]
## VII STUDENT ACCESS

The University's commitment to student financial support carries with it the need to ensure that access to our programs remains equitable for all students regardless of their income or cultural background. Historically, we have monitored student characteristics such as parents' level of education, visible minority status, and family income background and the available evidence is reassuring that the University continues to be accessible.

We participate in two major surveys shared by consortia of universities (the National Survey of Student Engagement, or NSSE; the Graduate and Professional Student Survey, or GPSS.) The U of T results compare very favourably with those of other universities. Notably, the proportions of $U$ of $T$ respondents who identified themselves as belonging to a visible minority ${ }^{3}$ in the 2008 NSSE survey were 71 per cent of first year undergraduates, and 65 per cent of senior year. The comparable benchmark figures for Ontario universities were 43 per cent and 37 per cent respectively.

With respect to parents' educational attainment, the 2008 NSSE results show that about $27 \%$ of respondents (first year and senior year) reported that their parents had no post secondary education, either at college or university.

This year, we have been successful in acquiring data from the Ministry of Training, Colleges and Universities on the average parental income of students receiving OSAP compared with the Ontario university system. The following chart shows the distribution of parental income of first-year U of T students in direct-entry undergraduate programs and the comparable distribution for the system as a whole. The greater proportion of our students from lower-income backgrounds, 57 per cent compared with a system figure of 45 per cent, is noteworthy and illustrates the positive impact of our student aid program.

[^2]
## Parental Income of 2008/09 Year 1 Students Receiving OSAP in Direct Entry

 Programs: U of T compared to All Ontario Universities
APPENDIX 1
Table 1

| award year | Grants awarded under UTAPS |  | Other grants from General University funds |  | Other grants from faculty/college funds |  | Total grants |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Number | Amount | Number | Amount | Number | Amount | Number | Amount |
| 1990-1991 | 0 | 0 | 1,456 | 884,388 | 781 | 579,446 | 2,237 | 1,463,834 |
| 1991-1992 | 0 | 0 | 1,445 | 843,084 | 1,036 | 728,925 | 2,481 | 1,572,008 |
| 1992-1993 | 0 | 0 | 1,433 | 824,929 | 971 | 709,863 | 2,404 | 1,534,793 |
| 1993-1994 | 0 | 0 | 1,641 | 975,608 | 961 | 794,692 | 2,602 | 1,770,300 |
| 1994-1995 | 0 | 0 | 1,805 | 1,103,230 | 1,028 | 906,879 | 2,833 | 2,010,109 |
| 1995-1996 | 0 | 0 | 1,822 | 1,177,398 | 1,044 | 1,010,008 | 2,866 | 2,187,406 |
| 1996-1997 | 1,872 | 1,758,589 | 1,605 | 1,210,681 | 1,014 | 1,006,181 | 4,491 | 3,975,452 |
| 1997-1998 | 2,441 | 2,814,424 | 2,017 | 1,492,113 | 925 | 1,154,565 | 5,383 | 5,461,103 |
| 1998-1999 | 3,013 | 4,929,533 | 3,071 | 4,003,958 | 2,016 | 3,260,397 | 8,100 | 12,193,888 |
| 1999-2000 | 5,497 | 9,675,426 | 3,984 | 6,045,392 | 3,843 | 7,138,011 | 13,324 | 22,858,828 |
| 2000-2001 | 5,454 | 10,715,830 | 3,691 | 6,891,486 | 7,085 | 11,964,604 | 16,230 | 29,571,920 |
| 2001-2002 | 4,832 | 11,375,219 | 3,875 | 8,382,608 | 6,603 | 14,973,550 | 15,310 | 34,731,378 |
| 2002-2003 | 5,689 | 14,411,167 | 4,144 | 9,341,761 | 7,595 | 16,607,078 | 17,428 | 40,360,006 |
| 2003-2004 | 6,796 | 19,196,432 | 4,663 | 9,617,409 | 6,222 | 14,882,609 | 17,681 | 43,696,450 |
| 2004-2005 | 6,910 | 18,535,567 | 4,256 | 8,986,405 | 6,364 | 18,253,932 | 17,530 | 45,775,904 |
| 2005-2006 | 5,582 | 14,800,199 | 3,769 | 7,679,898 | 6,626 | 17,774,491 | 15,977 | 40,254,588 |
| 2006-2007 | 6,100 | 17,799,751 | 3,780 | 8,534,806 | 6,876 | 19,117,528 | 16,756 | 45,452,085 |
| 2007-2008 | 6,200 | 19,640,092 | 3,244 | 8,141,237 | 7,175 | 20,340,724 | 16,619 | 48,122,052 |
| 2008-2009 | 6,523 | 22,287,132 | 3,340 | 8,353,738 | 7,455 | 22,710,704 | 17,318 | 53,351,575 |

APPENDIX 1
Table 2
Amount of OSAP and UTAPS (2007-2008 and 2008-2009)

| Faculty/College/Program | 2007-2008 |  | 2008-2009 |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Total OSAP loans and grants and Millennium Bursaries | Total grants awarded under UTAPS (Note 1) | Total OSAP loans and grants and Millennium Bursaries | Total grants awarded under UTAPS (Note 1) |
| A\&S St. George | 66,128,529 | 3,388,600 | 65,462,870 | 3,723,955 |
| UTM | 26,216,726 | 2,028,256 | 28,204,267 | 2,200,050 |
| UTSC | 33,897,642 | 2,674,148 | 34,852,954 | 2,990,602 |
| TOTAL A\&S | 126,242,897 | 8,091,004 | 128,520,091 | 8,914,607 |
| APSC | 12,900,034 | 5,517,405 | 12,731,730 | 6,073,732 |
| FPEH | 1,459,287 | 31,700 | 1,462,109 | 21,400 |
| MUSIC | 995,973 | 48,300 | 1,089,253 | 31,200 |
| NURS | 2,073,785 | 169,600 | 2,000,271 | 170,950 |
| OISE BEd | 4,476,416 | 331,800 | 5,117,680 | 482,050 |
| RAD | 2,850,835 | 46,000 | 2,692,491 | 112,600 |
| TOTAL above prof fac | 24,756,330 | 6,144,805 | 25,093,534 | 6,891,932 |
| DENT | 2,581,098 | 972,586 | 2,631,334 | 883,446 |
| LAW | 2,381,879 | See Note 2 | 2,425,219 | See Note 2 |
| MED | 6,862,717 | See Note 2 | 7,237,326 | See Note 2 |
| PHM | 4,481,772 | 1,262,629 | 5,099,868 | 1,356,628 |
| TOTAL Dent, Law, Med, Phm | 16,307,466 | 2,235,215 | 17,393,747 | 2,240,074 |
| MGT | 870,044 | See Note 2 | 892,346 | See Note 2 |
| SGS | 10,526,328 | 2,643,362 | 12,801,953 | 3,498,219 |
| TOTAL MGT SGS | 11,396,372 | 2,643,362 | 13,694,299 | 3,498,219 |
| OISE grad | 2,012,512 | 525,705 | 2,625,569 | 742,300 |
| TOTAL OISE/UT | 2,012,512 | 525,705 | 2,625,569 | 742,300 |
| OVERALL TOTAL | 180,715,577 | 19,640,092 | 187,327,240 | 22,287,132 |

[^3][^4]APPENDIX 1
Table 3

| Faculty/College/Program $\quad$ Fund Source | General University |  | Arts and Science |  | Medicine |  | Other faculties/colleges |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Number | Amount | Number | Amount | Number | Amount | Number | Amount | Number | Amount |
| A\&S St. George | 1884 | 4276785 | 267 | 358549.1 | 0 | 0 | 1301 | 1901310.33 | 3452 | 6536644.8 |
| UTM | 272 | 496647.1 | 2 | 10000 | 0 | 0 | 117 | 125014.62 | 391 | 631661.68 |
| UTSC | 390 | 706766.4 | 4 | 8077.66 | 0 | 0 | 135 | 238866.57 | 529 | 953710.64 |
| TOTAL A\&S | 2,546 | 5,480,199 | 273 | 376,627 | 0 | 0 | 1,553 | 2,265,192 | 4,372 | 8,122,017 |
| APSC | 74 | 202600.5 | 2 | 2000 | 0 | 0 | 453 | 967034.47 | 529 | 1171635 |
| FPEH | 39 | 72445.34 | 0 | 0 | 0 | 0 | 23 | 17773.04 | 62 | 90218.38 |
| MUSIC | 46 | 98205.22 | 0 | 0 | 0 | 0 | 163 | 294792.1 | 209 | 392997.32 |
| NURS | 49 | 98380.38 | 0 | 0 | 0 | 0 | 79 | 250593.7 | 128 | 348974.08 |
| OISE BEd | 201 | 557668 | 0 | 0 | 0 | 0 | 20 | 70096.31 | 221 | 627764.31 |
| RAD | 57 | 76718 | 0 | 0 | 6 | 4780 | 0 | 0 | 63 | 81498 |
| TOTAL above prof fac | 466 | 1,106,017 | 2 | 2,000 | 6 | 4,780 | 738 | 1,600,290 | 1,212 | 2,713,087 |
| DENT | 1 | 450 | 0 | 0 | 0 | 0 | 44 | 33143.93 | 45 | 33593.93 |
| LAW | 13 | 45450 | 0 | 0 | 0 | 0 | 411 | 2526023.69 | 424 | 2571473.7 |
| MED | 3 | 8750 | 0 | 0 | 1107 | 3956971 | 0 | 0 | 1110 | 3965720.9 |
| PHM | 9 | 19910.97 | 0 | 0 | 0 | 0 | 544 | 574694.81 | 553 | 594605.78 |
| TOTAL Dent, Law, Med, Phm | 26 | 74,561 | 0 | 0 | 1,107 | 3,956,971 | 999 | 3,133,862 | 2,132 | 7,165,394 |
| MGT | 0 | 0 | 0 | 0 | 0 | 0 | 533 | 2436405.34 | 533 | 2436405.3 |
| SGS | 151 | 1133102 | 277 | 820058.5 | 419 | 2597151 | 1380 | 5082146.51 | 2227 | 9632457.6 |
| TOTAL SGS | 151 | 1,133,102 | 277 | 820,058 | 419 | 2,597,151 | 1,913 | 7,518,552 | 2,760 | 12,068,863 |
| OISE grad | 151 | 559859.1 | 1 | 5000 | 1 | 3936 | 166 | 426285.93 | 319 | 995081.03 |
| TOTAL OISE/UT | 151 | 559,859 | 1 | 5,000 | 1 | 3,936 | 166 | 426,286 | 319 | 995,081 |
| OVERALL TOTAL | 3,340 | 8,353,738 | 553 | 1,203,685 | 1,533 | 6,562,838 | 5,369 | 14,944,181 | 10,795 | 31,064,442 |

APPENDIX 1
Table 4


| Faculty/College/Program | 2007-2008 |  | 2008-2009 |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Number of students | Total expenses | Number of students | Total expenses |
| A\&S St. George | 834 | 1,365,179 | 879 | 1,450,194 |
| UTM | 282 | 458,350 | 313 | 488,189 |
| UTSC | 335 | 475,329 | 415 | 580,344 |
| TOTAL A\&S | 1,451 | 2,298,858 | 1,607 | 2,518,727 |
| APSC | 50 | 68,640 | 43 | 64,184 |
| FPEH | 40 | 72,227 | 59 | 91,591 |
| MUSIC | 21 | 30,818 | 21 | 34,484 |
| NURS | 3 | 4,862 | 11 | 14,868 |
| OISE BEd | 15 | 21,078 | 20 | 30,979 |
| RAD | 3 | 5,930 | 2 | 3,536 |
| TOTAL above prof fac | 132 | 203,556 | 156 | 239,642 |
| DENT | 1 | 625 |  |  |
| LAW | 12 | 16,645 | 8 | 10,408 |
| MED | 1 | 2,041 | 1 | 1,913 |
| PHM | 16 | 27,917 | 15 | 23,654 |
| TOTAL Dent, Law, Med, Phm | 30 | 47,229 | 24 | 35,974 |
| SGS | 162 | 291,961 | 192 | 329,232 |
| TOTAL SGS | 162 | 291,961 | 192 | 329,232 |
| OISE grad | 14 | 23,529 | 25 | 41,574 |
| TOTAL OISE/UT | 14 | 23,529 | 25 | 41,574 |
| OVERALL total | 1,775 | 2,845,821 | 1,995 | 3,152,828 |

[^5]Awards to international students
（exclusive of graduate fellowships）

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| All Programs by Faculty | 2007/2008 |  |  |  | 2008/2009 |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Award Income | Employment Income | Research Stipend | All Income | Award Income | Employment Income | Research Stipend | All Income |
| Applied Science \& Engineering | 13,451,838 | 3,598,439 | 11,532,207 | 28,582,484 | 13,629,530 | 3,908,147 | 12,799,285 | 30,336,962 |
| Architecture, Landscape, and Design | 767,242 | 368,897 | 9,237 | 1,145,376 | 1,071,377 | 441,010 | 3,407 | 1,515,795 |
| Arts \& Science (includes UTM) | 46,385,118 | 22,981,557 | 12,271,202 | 81,637,877 | 48,581,124 | 24,496,072 | 13,400,900 | 86,478,096 |
| Dentistry | 640,848 | 198,262 | 556,757 | 1,395,866 | 731,919 | 206,783 | 515,446 | 1,454,148 |
| Forestry | 916,267 | 177,373 | 382,168 | 1,475,808 | 836,519 | 196,112 | 411,627 | 1,444,259 |
| Information Studies | 1,342,390 | 1,285,897 | 83,458 | 2,711,744 | 1,695,743 | 1,262,658 | 79,184 | 3,037,584 |
| Law | 1,289,477 | 121,226 | 1,002 | 1,411,705 | 1,096,806 | 144,781 | 8,003 | 1,249,590 |
| Management | 5,122,172 | 812,147 | 326,726 | 6,261,045 | 4,564,898 | 764,805 | 262,641 | 5,592,344 |
| Medicine * | 17,920,494 | 2,206,203 | 10,623,043 | 30,749,740 | 18,999,534 | 2,432,384 | 11,068,841 | 32,500,759 |
| Music | 1,918,647 | 556,638 | 4,060 | 2,479,345 | 2,090,969 | 644,995 | 11,906 | 2,747,870 |
| Nursing | 736,629 | 479,324 | 544,460 | 1,760,413 | 888,067 | 481,166 | 482,225 | 1,851,457 |
| OISE/UT | 8,620,743 | 6,770,480 | 971,040 | 16,362,263 | 9,516,294 | 6,874,680 | 1,223,737 | 17,614,711 |
| Pharmacy | 1,060,848 | 382,850 | 1,082,108 | 2,525,805 | 884,273 | 384,111 | 1,425,369 | 2,693,752 |
| Physical Education and Health | 681,303 | 360,364 | 37,743 | 1,079,410 | 538,103 | 238,693 | 89,249 | 866,046 |
| Social Work | 1,939,139 | 309,321 | 240,327 | 2,488,787 | 2,214,795 | 350,538 | 279,646 | 2,844,978 |
| SGS Centres \& Institutes ** | 1,509,024 | 972,393 | 127,865 | 2,609,283 | 1,569,051 | 910,875 | 183,517 | 2,663,443 |
| Total | 104,302,179 | 41,581,370 | 38,793,401 | 184,676,950 | 108,909,001 | 43,737,809 | 42,244,983 | 194,891,794 |

* does not include graduate student funding data from affiliated teaching hospitals
** SGS Centres \& Institutes includes Criminology, Drama and Industrial Relations only.


## Average OSAP debt (for students with debts)

Convocating First Entry Programs


Proportion of students with zero debt Convocating First Entry Programs



[^0]:    ${ }^{1}$ No student offered admission to a program at the University of Toronto should be unable to enter or complete the program due to lack of financial means.

[^1]:    ${ }^{2}$ It should be noted that the data for graduate students who qualified for purely need-based aid on the basis of the terms specified in the Policy on Student Financial Support are included in Section I and in Appendix 1, Tables 1 and 2. That funding is distinct from the figures shown above.

[^2]:    ${ }^{3}$ Students were asked to assign themselves to one of 15 ethno-cultural categories. We have chosen the phrase "visible minority" for all respondents who selected a category other than "White."

[^3]:    Notes re abbreviations:
    OISE BEd = OISE/UT Initial Teaching Education Programs OISE grad = OISE/UT graduate programs

    RAD = Radiation Sciences
    SGS = All graduate programs except Management and OISE/UT

[^4]:    Notes:

    1. Including UTAPS awarded to non-Ontario students and aboriginal students with band funding.
    2. UTAPS at Law, Medicine and Management is distributed as part of each faculty's bursary allocation.
[^5]:    Note:
    This program is funded jointly by the University and the Ministry of Training, Colleges and Universities.

